Special Meeting Sept.15, 1982

City Council Chambers 735 Eighth Street South Naples, Florida 33940



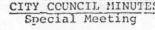
-SUBJECT-	Ord.	Res.	Page
BLIC HEARING ON PROPOSED 1982-83 BUDGET			1
COLUTIONS			
Adopt tentative millage rate for 1982 Adopt tentative budget for fiscal year 1982-83		82-4118 82-4119	1 2
Provide for the use of revenue from fifth cent sales tax		82-4120	2
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#### CITY COUNCIL MINUTES Special Meeting

7:06 p.m.

Date September 15, 1982

Time



(6-1)



City Council Chambers 735 Eighth Street South Naples, Florida 33940

Mayor Billick called the meeting to order and presided as Chairman. ROLL CALL: Present: Stanley R. Billick S Mayor 0 E T C S R. B. Anderson I 0 E C. C. Holland Harry Rothchild COUNCIL 0 N E N N MEMBERS N D S 0 T Wade H. Schroeder Randolph I. Thornton Kenneth A. Wood Councilmen Also present: Franklin C. Jones, City Manager John McCord, City Engineer David, Rynder, City Attorney Bill Hanley, Finance Mark Wiltsie, Assistant to the Director Norris Ijams, Fire Chief Ellen P. Marshall, Deputy City Clerk News Media: Lynn Levine, TV-9 Denes Husty, News Press Ned Warner, TV-9 James Moses, Naples Daily Eric Strachan, Naples News Daily News See Attachment # 1- Supplemental Attendance List Mayor Billick welcomed the public and noted that a presentation would be made by tape of the various segments that Palmer Cablevision had broadcast covering a summary of each department's proposed budget. City Manager Jones reviewed the proposed changes he had made in the five year Capital Improvement Program. (Attachment #2) PUBLIC HEARING: Opened 7:39 p.m. Closed - 9:02 p.m. Richard Hechler noted several criticisms he had concerning certain figures as used in the proposed budget. Herb Cambridge asked for confirmation that a parking lot would be constructed for the Recreation Building at the Carver Project. He also asked for a stage curtain for the building. Anita Utter noted a forthcoming donation from the Aqualane Shore Property Owners' Association for landscaping of a median on Gordon Drive. Otus Albright spoke in support of the parking lot at Carver. Virginia Newman, president of the Moorings Property Owners' Association. spoke in support of improved street sweeping and yard trash pick-up. City Manager Jones explained the functions of the proposed internal auditor. Mr. Rothchild noted several questions he had concerning the budget and his desire for more information before making his decision to approve it. Richard Hechler made several more observations on what he considered objectionable in the budget. --- RESOLUTION 82-4118 ITEM 1. A RESOLUTION ADOPTING A TENTATIVE MILLAGE RATE FOR 1982; AND PROVIDING AN EFFECTIVE DATE. Title read by City Attorney Rynders. Anderson MOTION: To ADOPT the resolution as presented. Holland X Rothchild Schroeder Thornton Wood Billick

CITY OF NAPLES, I	LORIDA			M	S	-	TE
City Council Minu	ites Date_	September 15, 1982	COUNCIL MEMBERS	0 T 1 0 N	E C O N D	Y E S	N O
, ppgottumtov 02 4110	•	ITEM 2					
RESOLUTION 82-4119							
A RESOLUTION ADOPTING A 1982-83; AND PROVIDING	TENTATIVE BUDGET FOR AN EFFECTIVE DATE.	R THE FISCAL YEAR					
Title read by City Attor	rney Rynders.						
MOTION: To ADOPT the re	esolution as present	ted.	Anderson Holland Rothchild Schroeder Thornton	x		x x x	x
			Wood Billick		Х	X	
***	***	***	(6-1)				
RESOLUTION 82-4120		ITEM 3					
A RESOLUTION PROVIDING THE CITY OF NAPLES FROM FOR THE BUDGET YEAR 1983	THE LOCAL GOVERNMENT	HALF CENT SALES TAX					
Title read by City Atto	rney Rynders.						
fifth cent tax as noted which was distributed to ment #3).  MOTION: To ADOPT the relationship was a second to be related to the relationship with the relationship was a second to be related to the relationship with the relationship was a second to be related to the relationship was a second to the relationship with the relationship was a second to the relations	o the public at the esolution as present	meeting (Attach-	Anderson Holland Rothchild Schroeder Thornton Wood Billick (6-1)	x	х	x x x x x x	x
ADJOURN: 9:17 p.m.	1	1					
Janet Cason City Clerk Ellin P Manshall	Stanley R. Bil.	Bellick lick, Mayor					
Ellen P. Marshall Deputy City Clerk							
These minutes of the Na	ples City Council a	pproved on					
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### PUBLIC HEARING

## PROPOSED BUDGET 1982 - 83

WEDNESDAY, SEPTEMBER 15, 1982 - 7:00 P.M.

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•	MR. SMRSL. RICHARDSON	1525 BOHIMAN.
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# PROPOSED BUDGET 1982 - 83

WEDNESDAY, SEPTEMBER 1982 - 7:00 P.M.

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## --- MEMO -

TO: HONORABLE MAYOR AND MEMBERS OF CITY COUNCIL

FROM: CITY MANAGER FRANKLIN C. JONES

SUBJECT: CAPITAL IMPROVEMENT PROGRAM

DATE: · SEPTEMBER 15, 1982

During the workshop on the capital improvement program you requested that I investigate the feasibility of compressing the five-year streets program into two years. In the process of doing that, I requested that John McCord compute the cost of the projects in the program at rates that would be in effect for 1983 and 1984. This required him to reduce the amount of the projected inflation factor for each of the projects. The results of this are as follows:

This would mean that there would be a savings of approximately \$600,000 by accomplishing the work at an earlier date.

At the same time I asked Bill Hanley to compute the cost of borrowing money to complete this program. We used bond maturity dates of five, ten and 20 years and interest rates of 10% and 12%. The cost of having to borrow the money to accomplish the work would add between \$1.3-million and \$5.8-million to the cost of the projects, considerably more than the savings from avoiding the inflationary impact.

A third factor that would affect the decision on this is that \$944,000 of the work to be done in 1983, and \$1,500,000 of the work to be done in 1984 would have to be done under contract. This would add another \$738,000 to the cost, based upon our experience of work being done under contract costing approximately 30% more than work done in-house. I have reviewed this 30% factor with John McCord once again and we are both satisfied that it continues to be a valid assumption.

In addition to this review, I have undertaken a review of current and prior year budgeted projects in an attempt to identify those projects where costs will now be less than estimated thus providing some additional surplus funds to be used in the 1982-83 program.

I have also taken input from individual Council members and from members of the public who attended the workshop and have identified several projects for which these people expressed interest in advancing in the program. I have prepared a suggested budget change which would allow us to accomplish either in the first year of the program or at some point earlier in the program the projects for which this interest was expressed. The attached schedule reflects these changes and I would be happy to discuss them with you at our next budget workshop or individually prior to that time.

Respectfully submitted.

Franklin C. Jones

City Manager

FCJ/tan

NAPLES



Engineering Memo #82-82

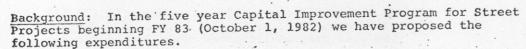
TO: Franklin C. Jones, City Manager

FROM: John R. McCord, City Engineer

REFER: FY 83 Thru FY 87 Proposed CIP for Streets

SUBJ: Accelerated Program Information

DATE: August 19, 1982



Fiscal	Year .	Amount
83		\$ 729,000
84		1,039,900
85		944,900
. 86		895,000
87		1,038,600
	TOTAL	\$4,647,400

The program as proposed is one tailored to the current capabilities of this Department to accomplish both design and construction with one exception. The exception is that at the end of the second year of the proposed program, we need to have the added capability to recycle asphalt pavement materials. This as proposed requires an estimated expenditure of \$750,000 for equipment not included in the above figures.

The following analysis is presented due to inquiries on the possibility of accelerating the Plan such that it would be accomplished within a two year span ending October 1, 1984.

Analysis: This analysis addresses the consideration of projects proposed through FY 84 being accomplished during FY 83. The balance of the program would then be accomplished during FY 84. On the basis that the current proposed Plan has 10 percent per annum cost escalation factors built in, the following represents adjusted program dollars on this alone. Also broken out in the following is the dollar amount components representing design and construction work which cannot be accomplished by the Department at its current personnel strength (i.e. contract component). The figures as presented therefore are adjusted only for effects of the 10 percent yearly escalation factor.

Franklin C. Jones August 19, 1982 Page Two

#### FY 83 Program

City Forces Component \$ 729,000

Contract Component (FY 84) 944,545

S/Total \$1,673,545

#### FY 84 Program

S/Total \$2,365,770

Two Year Program Estimated Cost \$4,039,315

<u>Conclusion</u>: Within the above stated parameters, a direct dollar cost <u>comparison</u> indicates the accelerated program could be achieved at a <u>savings</u> of slightly over \$600,000. This figure and the method used to arrive at it can be debated and should be. It is a product of <u>certain</u> and <u>select</u> considerations only and can be further analyzed.

JRM: sdm

CAPITAL IMPROVEMENT PROGRAM
4,647,400 STEAR RETIREMENT & 10 YEAR RETIREMENT

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Prepared by Approved by

CAPITAL IMPROVEMENT PROGRAM
20 YEAR RETIGEMENT

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## CAPITAL IMPROVEMENT BUDGET CHANGES

Expenditure	82-83	83-84	84-85	85-86	86-87
14th Avenue S. 1st Avenue S. Green Dolphin Lane	+ 40,000 + 20,000 + 55,500	- 61,600	- 53,000 - 24,000		
Fort Charles Drive 21st Avenue S. Anchor Rode Drive Central Avenue		+101,600	-117,760 + 66,800 + 4,800	- 74,200 - 5,400	
Galleon Drive Street Sweeper Football Field	+ 79,000 - 10,000	- 88,000	+ 60,400	- 67,200 +146,800	-161,480
Banyan Blvd. Signal Bike Path	- 12,500 - 20,800 +151,200	- 48,000	- 62,760	-0-	-161,480

#### Revenue

1981-82 Su	rplus	111,200
Cumulative	Surplus	.40,000
		151,200

#### BUDGET SUMMARY

The Operating or General Fund budget in the amount of \$7,906,127 is a balanced budget. The total recommended millage rate of 1.4586 is a 22% reduction from the prior year. This reduction is due partially to additional tax revenue from revaluation and new construction values, and also from increases in revenue from sources other than ad valorem taxes. Another factor is the reduction in general obligation debt service.

The most significant factor in reducing ad valorem taxes, however, was introduced for the first time this year in the form of property tax relief from the fifth cent of state sales tax. The total revenue anticipated from this source is \$805,128. These funds will be used as follows:

Reduction of ad valorvem taxes	\$305,949
General fund	308,923
Capital improvement projects	150,000
Reserve (mandated by state)	40,256
	\$805,128

The 1982-83 budget was formulated from the outset with the goal of holding the line on any unnecessary expenditures without in any way decreasing service levels. To that end, departmental budget requests were reduced by \$387,965. Fifteen new employee positions were added which are offset by a reduction of two positions, for a net increase of 13 full-time positions. The majority of additional positions have been allocated to the Police Department (7 positions); four were allocated to Public Works for the addition of a utility engineer and additional personnel to repair sewer lines. The Fire Department, Equipment Management Department, City Clerk and City Manager were each allocated one new full-time position.

A significant cost saving continues to be elimination of funding for the workers' compensation program. This amounts to \$254,343 in the 1982-83 fiscal year and is due to the effectiveness of the City's safety program which reduced losses and allowed the City to build a satisfactory reserve fund.

The Capital Improvement Budget for 1982-83 is \$1,843,099. This does not affect the General Fund or the property tax rate but is that portion of the budget which funds major construction projects and equipment purchases through utility tax revenues and, for the first time this year, partially through a portion of the revenue to be realized from the fifth cent sales tax.

The overall effectiveness of the operation coupled with some increased revenues have enabled a reduction in the ad valorem tax rate for the sixth consecutive year.

BUDGET EXPEN	NDITURE SUMMAR	<u> </u>		
	1982-83	1981-82		
Mayor and City Council	90,356	89,148		
City Attorney .	107,615	103,205		
City Clerk	73,268	62,441		
City Manager	157,044	123,052		
Community Development:				
Building & Zoning Division	179,761	168,381		
Planning Division	104,230	85,449		
Engineering:				
Design/Administration	132,575	83,895		
Streets & Drainage	142,582	207,375		
Traffic Control	31.3,333	334,045		
Equipment Management	( 755,140)	( 687,502)		
Finance:	, ,,,,,,,,	,,,		
Administration/Accounting	151,288	146,263		
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Customer Service				
Data Processing	87,222	83,163		
Purchasing	45,782	40,623		
Pire	795,920	643,968		
Parking Operation	27,442	56,253		
Parks & Recreation:				
General	681,030	607,307		
Bay Dock	194,668	158,086		
Fishing Pier	93,027	107,178		
Tennis Program	56,219	47,936		
Vending Supplies	50,000	50,000		
Personnel	91,097	71,020		
Police	1,857,564	1,631,014		
Public Works:	. 1,037,304	1,031,014		
	127 067	111 070		
Administration	. 127,967	111,878		
Parkways & Services	650,607	589,353		
Sanitation	1,015,248	927,576		
Non-departmental	133,734	209,534		
Debt Service	117,735	121,069		
Contingency	360,000	360,000		
Sub Totals	7,906,127	7,282,655		
Capital Improvement	1,843,099	1,780,197		
Totals	9,749,226	9,062,852		
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	1982-83	•	1981-82	•
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Fees & Licenses Franchises Franch	310,410 1,167,400 1,322,370 160,750 481,080 1,298,713 a1. 750,000 5,504,783	12.0 13.6 1.6 4.9 13.3 7.7 56.4	1,085,000 1,284,000 155,000 411,650 962,219 760,626 4,947,745	14. 1. 4. 10. 8. 54.
Fees & Licenses Franchises Services Fines & Forfeitures Recreation Sales & Fees State & Federal Shared Revenue Interest, Miscellaneous & Beginning Cash Ba	310,410 1,167,400 1,322,370 160,750 481,080 1,298,713 a1. 750,000 5,504,783	12.0 13.6 1.6 4.9 13.3 7.7 56.4	1,085,000 1,284,000 155,000 411,650 962,219 760,626 4,947,745	14. 1. 4. 10. 8. 54.
Fees & Licenses Franchises Services Fines & Forfeitures Recreation Sales & Fees State & Federal Shared Revenue Interest, Miscellaneous & Beginning Cash Back Sub Total: Capital Improvement* Utility Tax Revenue Bonds	310,410 1,167,400 1,322,370 160,750 481,080 1,298,713 al. 750,000 5,504,783	12.0 13.6 1.6 4.9 13.3 7.7 56.4	1,085,000 1,284,000 155,000 411,650 962,219 760,626 4,947,745	14. 1. 4. 10. 8. 54.
Fees & Licenses Franchises Services Fines & Forfeitures Recreation Sales & Fees State & Federal Shared Revenue Interest, Miscellaneous & Beginning Cash Back Sub Totals Capital Improvement* Utility Tax Revenue Bonds Ad Valorem (Property) Tax	310,410 1,167,400 1,322,370 160,750 481,080 1,298,713 al. 750,000 5,504,783  1,843,099 -0- 2,095,395	12.0 13.6 1.6 4.9 13.3 7.7 56.4 18.9 0	1,085,000 1,284,000 155,000 411,650 962,219 760,626 4,947,745 1,780,197 -0- 2,334,910	25.
Fees & Licenses Franchises Services Fines & Forfeitures Recreation Sales & Fees State & Federal Shared Revenue Interest, Miscellaneous & Beginning Cash Back Sub Total: Capital Improvement* Utility Tax Revenue Bonds	310,410 1,167,400 1,322,370 160,750 481,080 1,298,713 al. 750,000 5,504,783	12.0 13.6 1.6 4.9 13.3 7.7 56.4	1,085,000 1,284,000 155,000 411,650 962,219 760,626 4,947,745	14. 1. 4. 10. 8. 54.

\*See Page 3 for detail.

C	TY	OF	NAPLES	5
CAPITAL	IMI	PROV	/EMENT	PROGRAM

EXPENDITURES	Actual 1979-80	Actual 1980-81	Budget 1981-82	Actual to 3/31/82	Estimated to 9/30/82	1982-83	1983-84	1984-85	1985-86	1986-87
Parking			\$ 7,500	\$ -0-						
Engineering Streets Traffic Contro	\$ 326,171 01 35,755	\$1,098,478 29,259		241,933	\$ 899,797 69,100	\$ 845,800 125,400	\$1,044,900 106,450	\$1,088,100 19,800	\$ 947,400 57,700	\$1,251,400 75,000
Admin.	58,009	15,817	7,700	599	7,000			10,800		
Fire	63,859	22,461	38,800	-0-	38,800	74,500	41,700			
Finance	-0-	1,711		-0-	-0-			10,500	14,000	40,000
Parks & Rec.	37,554	29,399	76,800			-0-	-0-	-0-	-0-	
ublic Works				21,529	76,800	170,220	34,000	60,000	10,000	10,000
Police	249,190	160,715	185,777	76,977	194,117	258,910	714,221	. 381,663	306,654	285,737
	6,184	35,018	, 7,000	8,276	5,179	31,090	13,800	25,500	-0-	0-
City Clerk	-0-	-0-	0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-
Equipment Maint.	3,650	2,613	100,000	-0-	100,000	23,000	40,000			11,000
Attorney	-0-	2,286	-0-	-0-		-0-	-0-	0-	-0-	-0-
Corm. Devel.	-0-	-0-	14,700	-0-	14,700	-0-	-0-	-0-	-0-	-0-
Debt	312,028	314,137	315,667	214,429	315,667	314,179	312,661	310,867	313,654	311,176
TOTAL	\$1,092,400	\$1,711,894	\$1,780,441	\$602,315	\$1,721,160	\$1,843,099	\$2,307,732	\$1,907,230	\$1,649,408	\$1,984,313
REVENUES	Actual 1979-80	Actual 1980-81	Budget 1981-82	Actual to 3/31/82	Estimated to 9/30/82	1982-83	1983-84	1984-85	1985-86	1986-87
FL P & L	\$ 751,189	\$ 677,233	\$ 912,000	\$411,663	\$ 875,000	\$ 928,000	\$ 983,000	\$1,042,000	\$1,105,000	\$1,171,000
United Telephone	189,337	199,747	213,000	89,778	221,000	234,000	248,000	263,000	279,000	295,000
Other Tax	51,694	55,844	55,000	34,999	60,000	. 62,000	64,000	66,000	68,000	70,000
Sub-total	\$ 992,220	\$ 932,824	\$1,180,000	\$536,440	\$1,156,000	\$1,224,000	\$1,295,000	\$1,371,000	\$1,452,000	\$1,536,000
Sales Tax						. \$ 150,000	\$ 150,000	\$ 75,000		
Sanitation						\$ 185,140	\$ 263,560	\$ 273,625	\$ 245,327	\$ 233,558
Bond Proceeds		\$ 646,000								
Interest Grants	\$ 218,135	218,441	\$ 200,000	\$122,107	\$ 218,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000
Other			49,753 7,000		7,000		362,240			
Total	\$1,210,355	\$1,797,265	\$1,436,753	\$658,547	\$1,430,753	\$1,759,140	\$2,270,800	\$1,919,625	\$1,697,327	\$1,969,558
Expenditures	\$1,092,400	\$1,711,894	\$1,780,441		\$1,721,160	\$1,843,099	\$2,307,732	\$1,907,230	\$1,649,408	
Surplus/(Deficit)	117,955	85,371	(343,688)		(290,407)	(83,959)	(36,932)	12,395	247,919	\$1,984,313
Cumulative Surplus	329,452	414,823	71,135		124,416	40,457	3,525	15,920	263,839	249,084